08 - 19 FEBRUARY 2016

# SPRING VALLEY SOCIAL AUDIT: WATER SERVICE PROVISION BY TRUCKS





We demand the municipality to review the practice of providing water in an emergency plan which has high cost implications, reflected in this report.



#### PLANACT would like to thank the following institutions:



#### **Partners**

NU (Ndifuna Ukwazi)

SJC (Social Justice Coalition)

SDC (Spring Valley Development Committee)

## TABLE OF CONTENTS

## **ACRONYMS**

١.	lable	ot	Cont	tent
11.	Acror	nyn	ns	

1.1 Project background: Where it all started	2 6
2. DEVELOPMENT OF THE SOCIAL AUDIT PROGRAMME	9
2.1 What is a Social Audit?	<b>1</b> 1
2.1.1. Social Audit Methodology	
2.1.2. Background to the social audit for Planact and SDC	
2.2 Preparing and Planning Social Audit	
2.2.1. Training of trainers	
2.2.2 Accessing documents from the municipality	18
2.3. Conducting a Social Audit	20
2.3.1. Facilitators Training and Document analysis	20
2.3.2. Developing social audit tools and preparation for field work	22
2.3.3. Field Work and Data Analysis	22
3. SUMMARY OF FINDINGS	25
3.1. Water Delivery Service Plan and Costs	25
3.2. Water Accessibility, Quality and Quantity.	
3.3. Water Delivery Service Maintenance and Monitoring	
4. RECOMMENDATIONS	31
5. PUBLIC HEARING FEEDBACK	35
6. ATTACHMENTS	37

SV – Spring Valle	SV	- S	pri	ng	Val	le
-------------------	----	-----	-----	----	-----	----

SDC – Spring Valley Development Committee

IBP – International Budget Partnership

OSF – Open Society Foundation

NU – Ndifuna Ukwazi

SJC – Social Justice Coalition

NUSP – National Upgrade Support Programme

ELM – Emalahleni Local Municipality

PAIA – Promotion of Access to Information Act

**EE** – Equal Education

HBF – HEINRICH BOLL STIFTUND (Sothern Africa)

IDP – Integrated Development Plan

PMS – Performance Management Systems

MFMA – Municipal Financial Management Act

MSA – Municipal Systems Act

MSA – Municipal Structures Act

# 1 INTRODUCTION

This report presents the main findings of a social audit that was conducted in Springvalley informal settlement during the month of February 2016. The audit was conducted with the support of International Budget Partnership and other partners namely; Social Justice Coalition (SJC) and Ndifun'ukwazi (NU). Planact undertook the social audit following the resident's dissatisfaction with water service delivery within the settlement. The Social Audit aimed at holding the municipality accountable for water provision in the informal settlement and ensuring that residents exercise their constitutional rights.

Post-apartheid South Africa witnesses a violation of its Constitutional mandate as low-income communities such as Spring Valley remain marginalised by the existing development processes, in particular delivery of basic services.

The Constitution of the Republic of South Africa, No. 108 of 1996, (Chapter 2, Section 27(1) (b)) states that "everyone has the right to have access to – Sufficient Food and water". What the Constitution does not prescribe is the Implementation of this right. This leaves municipalities like Emalahleni interpreting the implementation of this right in their own way. In his presentation during the Consultation with State Actors on Good Practices in Water, Sanitation and Human Rights, in UN Geneva 20-21 January 2011, The Chief Director Helgard Muller touched on a number of issues that speak to the implementation of this right by the Department of Water Affairs.

He gave a brief background to the water services regulation 2001, and stated that it is important that there is adequate supply of water wherein the minimum quantity of potable water is 25L per person per day or 6KL per household per month within the radius of 200 metres of households. He further emphasised the fact that there are several elements that need to be taken into consideration in the water business by municipalities. *They need to consider the following;* 

- Access, i.e. the Infrastructure (tap)
- Operations i.e. ongoing service
- Quality and Quantity( clean water and enough quantity per household)
- Management, Funding and Viability of the service

- Cost recovery and Credit control of the service and
- Communication between the municipality, provider and the residents.

In light of the rights that are clearly stipulated in the Constitution of the republic, Spring Valley Development Committee (SDC) and Planact have been engaging the Emalahleni municipality for the past four years on the issue of water provision for the settlement.

#### 1.1. PROJECT BACKGROUND: Where it all started

Following the call for informal settlement upgrading, instead of relocation by the national department of Human settlement, institutions like National Upgrading Support Programme (NUSP) were set up and agreements laid out to support municipalities and the department as a whole on the key challenges of housing backlog and other technical aspect of the upgrading process. Planact also adopted a programme aimed at empowering communities to participate in the upgrading process of their informal settlements. Through this programme Planact was introduced to Emalahleni municipality and in particular the Spring Valley Informal Settlement).

During the beginning of the partnership Planact and the community encountered challenges around issues of social cohesion and the fact that the community lacked understanding of how local government works. The partners embarked on a training and development programme focusing on municipal legislation that governs the structures and systems of the municipality. The programme also aimed at educating the community about their rights and responsibility as enshrined in the Constitution of the Republic of South Africa and in terms of participating in the governance of their municipality

To advance social justice in Springvalley, Planact continues to provide technical support regarding municipal processes - Integrated Development Plan and Municipal Budgeting. The **Springvalley development** Forum has also been trained on leadership and conflict resolution skills. The development committee engages the municipality demanding provision of services in the area. To date, the municipality has not been able to provide adequate service delivery in the area, and lack of adequate water is one aspect frustrating the community.



# THE IMPORTANCE OF **SOCIAL AUDIT**

Emalahleni municipality provides the water service through temporal measures. For the past years they have delivered water to the community through the use of service provider (Pholabas General Dealer) by Trucks, but the demand from the community is to have a permanent solution that will give the community dignity and sense of relief.

The community complains about insufficient water supply through this arrangement. Water runs out before all residents can get a supply in a given water tank or station. Residents also complained about inconsistency in water supply. The community does not have a reliable clear schedule for the delivery of water, hence, they never know when next to expect a delivery.



The water delivered by the trucks is alleged to be dirty, therefore community members complain that it may cause health hazards. Many residents are forced to rely on water from the nearby spring or buy from shops for drinking and other domestic purposes. They only use the water delivered by the water tankers for other household chores like bathing.

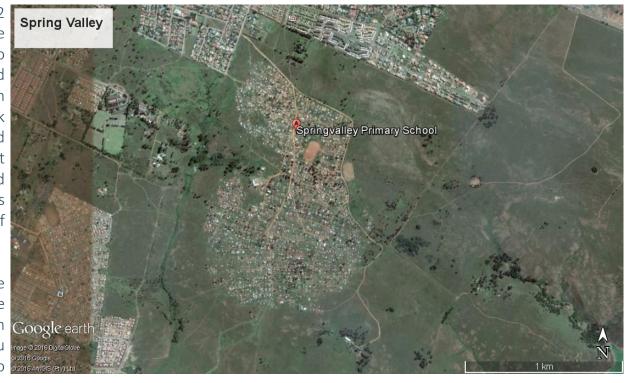
Planact and SDC has also engaged the Nkangala district municipality to provide a permanent solution for water supply service. They appointed a service provider and drilled 5 boreholes in the community, pipes and taps where laid down across the piece of land that belongs to the municipality. The boreholes were going to be powered by generators that had been purchased by Nkangala District Municipality. However, they got stolen from the community holding centre and for this reason the boreholes are still not being utilized. Planact used the Social Audit as a tool to further engage the municipality.

#### 1.2. SPRING VALLEY COMMUNITY

Spring Valley is an Informal settlement community in Emalahleni Local Municipality in Mpumalanga Province. Emalahleni municipality is located at the western side of the province bordering Gauteng province (see attached map). It is in the Nkangala district municipality and the name Emalahleni is isiZulu for coal. According to the 2007 census the population Emalahleni municipality has a population of 435,226 with the household complement of 105,593. Spring Valley is a community consisting of approximately 2,200 households. The community mainly comprises poor households and lacks access to basic services.

This settlement is located in 42 hectares of council land at the edge of one of the suburbs called Ryno Ridge. The settlement is established on what was previously a farm with a school which was built as far back as 1962 but it is being refurbished and extended by the department of education. Shacks are reported to have been built as far back as 1980s and early 1990s by a group of evictees from nearby farms.

Most of the people who have settled in this community come from other provinces of South Google ea Africa, which are Limpopo, KwaZulu Natal and Gauteng. There is also Mozambique, Zimbabwe and neighbouring states.



people who migrated from Lesotho, Map of Springvalley Community (Source: Google Earth Pro, 2016).

The informal settlement lacks most of the basic services needed in any settlement. There is **no electricity or proper sanitation. Water** is brought into the community by trucks, and there is **poor solid waste disposal** due to lack of proper refuse collection facilities and **lack of proper environmental management** by the municipality. The area is also characterised by **poor infrastructure**; the **roads are in a bad state**.

The biggest challenge facing the community is lack of security of tenure. There is a realization that although the community is settled on the 42hectares of council land, there are also a huge amount of shacks that have spilled over onto the privately owned land that the municipality does not have control over. Spring Valley Development Committee was formed by a number of other structures that exist in the community. They came together to ensure that they had a single voice when engaging the municipality. The community had been under threat of eviction, and the relationship with the municipality was strained because of their violent protest against eviction and lack of basic services. The Tenure road map was developed with the community with the help of Urban Landmark to assist the partnership to have a coordinated effort towards the goals to be achieved.

All the work that Planact and SDC are focused on has to build up the campaign around the security of tenure. What the road map also focusses on is the campaign towards administrative recognition of the community by the municipality. Lobbying the municipality on a permanent solution for water and sanitation are the most important campaigns that were started, and informed the decision to conduct a social audit.

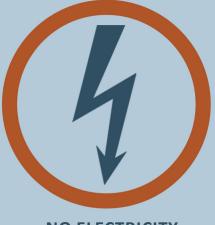
#### 1.3 ROAD MAP BUILDING UP A COHESIVE, COORDINATED COMMUNITY DEVELOPMENT STRUCTURE

The Social Audit as part of the road map will also accelerate or open dialogue with the municipality towards recognising the community and providing a permanent solution to the water service delivery challenge. There are alternatives to water service delivery (like using Boreholes with the pumps that are powered by generators or solar powered pumps) that have been previously proposed but there seems to be delays from the municipality to implement them.









NO ELECTRICITY



POOR SOLID WASTE DISPOSAL



LACK OF PROPER ENVIRONMENTAL MANAGEMENT



POOR ROADS AND INFRASTRUCTURE



# DEVELOPMENT OF THE SOCIAL AUDIT PROGRAMME

♠ onitoring and evaluation of the engagements with municipality forms part of the process within all the programmes. Social Audit is a method that will help Planact and its partners to monitor and effectively advocate for the service delivery in the informal settlements. It will also help the community to hold the municipality accountable for the services they deliver.

Through the Participatory Governance Programme, Planact worked with SDC to ensure they are equipped with knowledge on how government works especially municipal practices and processes. Part of the training introduced the Constitution of the Republic of South Africa, the municipal legislative framework (e.g. MFMA-Municipal Financial Management Act, and the municipal systems (e.g. IDP, PMS Etc.) that the community should understand to be able to meaningfully participate in municipal processes such as the Integrated Development Plans and Municipal Budgeting.

Planact introduced Social Audit Methodology to the committee to help it understand how the community can monitor and evaluate service delivery process by the municipality. Through training and watching videos of other institutions and communities that have used social audit as a monitoring tool, the SDC was encouraged to adopt the tool. Planact and the committee agreed to use the method to hold the municipality accountable for the water delivery service. A mass meeting was held with the community of Spring Valley to explain the monitoring tool. The community also agreed and gave the SDC and Planact the mandate to use the methodology.



Planact as an organization has three programmes running, namely;





**Integrated Human Settlement** (concerned with Informal settlement upgrading)

**Community Economic Development** (organizational development and livelihoods support)

**Participatory Governance** (focusing on budgeting performance and accountability)







Training Session: Introduction to Social Audit.

# 2.1. WHATISIAL AUDIT?

A Social Audit is a form of citizen participation that focuses on **government performance and accountability.** It is qualitatively different from other forms of audit and citizen participation (Berthin, 2011). At a broader level, social auditing is a way of measuring and reporting on an organisation's **social and ethical performance.** An organisation which takes on an audit makes itself accountable to its stakeholders and commits itself to following the audits recommendations (Auret and Barrientos, 2004).

Social auditing can be used as a tool in providing critical inputs and to correctly assess the impact of the government activities on the social well-being of the citizens, assess the social costs, and measure the social benefits accrued as a result of any programme implementation. This is exactly how Planact is using the methodology, assessing service delivery in Spring Valley community. Social audits have both negative and positive outcomes (Eavani, Nazari and Emami, 2012). Social audit process takes into account *financial and non-financial utilization of resources*, delivery of outputs and outcomes of an activity or programme or organisation in a participatory manner by consulting all stakeholders. It is conducted through systematic analyses of secondary and primary data of unit of social audit. The analysed data or social accounts should be disseminated often in a public meeting called social audit meetings where all stakeholders are invited (Eavani, Nazari and Emami, 2012). Social Audit is a conscious lengthy process which should be implemented in the most *participatory* manner to gain maximum benefit.

Members of the community collectively participate in a process of verifying government (or private company) documents by comparing them with the realities on the ground and the experiences of the community. Evidence collected during the audit is then reported to the responsible authorities at a public hearing. Community testimony, knowledge, and experience are a legitimate and central part of this evidence, which explains why the Social Audit team conducted interviews with the community. Government documents may include budgets and reported expenditure, tenders or contracts, invoices and receipts, as well as supporting laws, reports, policies, plans, or norms and standards.

A social audit provides a way to build effective and meaningful public participation in poor and working class communities by providing a means for the community to engage with the governance processes that affect their lives (Social Audits in South Africa, 2015). Social audits empower communities to gather and legitimise evidence of their experience of service delivery, and through this process enables them to claim and realise their constitutional rights to *democratic* participation and accountable government.



#### 2.1.1. SOCIAL AUDIT METHODOLOGY

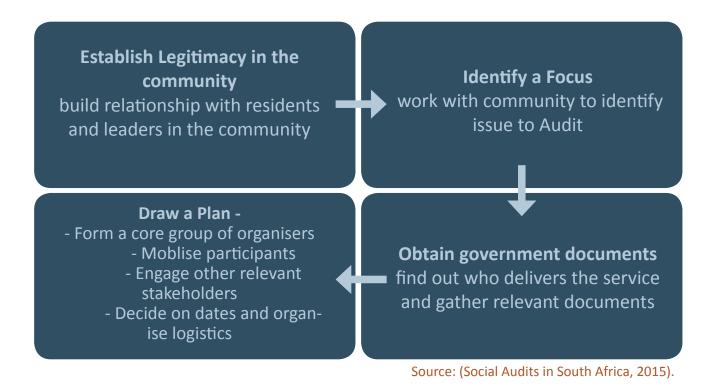
This section explains how the social audit was conducted. It discusses the methods used in the audit, indicating the periods at which each of the method was employed. It also explains who were involved and their roles. It explains the limitations of the audit, what efforts were made to address them, and how the data was analysed.

Based on the Social Audit guide the Method has two Phases that are important. The first phase is focused on preparing the process or setting the scene. The second phase has ten steps that need to be followed as well.

The Guide gives clear advice on what to be done, but the practical implementation can combine the steps or even add more steps depending on the context. The following are the standard guiding principles for a social Audit Process:-

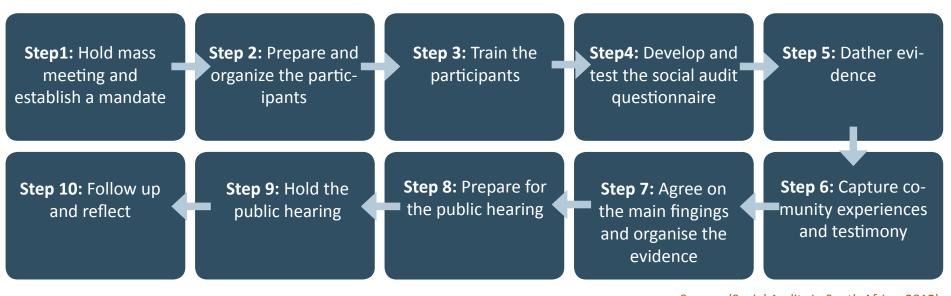
#### **Phase 1: Preparation and Planning for a Social Audit**

This phase is critical because the plan will determine if the social audit process is legitimate and it succeeds. There has to be open communication and sharing of information in this phase as well.



#### **Phase 2: Conducting a Social Audit**

This is the phase where the process work is done in the community with all participants that are involved. The phase needs commitments on time and resources. A core group of people needs to be available throughout this phase to make sure the process is conducted to the last item.



Source: (Social Audits in South Africa, 2015).

#### 2.1.2. BACKGROUND TO THE SOCIAL AUDIT FOR PLANACT AND SDC

Planact through the support of Raith Foundation was introduced to SJC. The Social Justice Coalition is an organization based in the Western Cape- Khayelitsha Township and started doing social audit work in the year 2013.

The participation of Planact's representative in the 2 social audits in Khayelitsha focussed on refuse collection and Janitorial service/sanitation, it sparked interest for Planact to learn more and consider mainstreaming the methodology within its programmes. Planact considered being the implementing agency in the Gauteng and Mpumalanga provinces where Planact implements programmes and has already established partnerships with the communities.

The subsequent international visits to India and the Philippines also motivated the organization to adopt the methodology. The methodology was also shared with the SDC in Spring Valley and one of the SDC members participated in the social audit in Cape Town that was run by SJC and NU in 2015. During meetings and discussions in the community it was clear that conducting a social audit on water provision will advance the advocacy agenda for Spring Valley informal settlement.

#### Planact, SDC and the Spring Valley community agreed to use the Social Audit as a Platform to advocate for:-

• A more permanent water solution for the community of Spring Valley

15

- Highlighting the plight of people in the informal settlement in terms of water provision, the inconsistency in service delivery which leaves people frustrated with lack of water and the feeling disappointment due to the violation of their human rights.
- Highlighting the wasteful expenditure by Emalahleni municipality by continuing to give secondary priority to a water service. This is a practice of providing a temporary intervention measure for a basic need with no forward permanent plan being put in place.



As indicated in the social audit method, it is important to prepare and plan properly to ensure that the process succeeds. There were several activities that were done to prepare for the social audit. *Below is the time line that shows some of the activities.* 

- June 2015:Meeting with SDC to establish the mandate
- Identified Water service delivery as an issue for Social Audit

Water service delivery by trucks

- Identified the documents needed from government for this social audit
- August 2015: Letter to Mr Mashile to request documents
- October 2015: sbmitted a PAIA application

- January 2016: SDC identified a core group.
- January 2016: Water campaign to prepare community

Planning for the Social Audit for February 2016- planto to train core group

#### **2.2.1.** TRAINING OF TRAINERS – THE CORE GROUPS

Planact conducted training of trainers for some of the volunteers chosen by the SDC to be community facilitators or community workers. This came about because the committee realised that most of its members are old people who mostly neglect the needs of the youth but also find it difficult to mobilize due to some competing demands.

During the month of August 2015, the facilitators underwent training as trainers of other residents on how to conduct or implement

- Sustainable livelihoods assessment.
- Project management principles and
- Community mobilization.

The facilitators were also introduced to Social Audit as a method for community monitoring and holding local municipality accountable for service delivery. This was in anticipation of the social audit that needed to be done in Spring Valley. The facilitators also agreed with the SDC that the Spring Valley community needed to conduct social audit on the water services brought by the local municipality.

Planact's facilitators together with the SDC conducted a water campaign in January 2016, in a bid to mobilize community for water services constraint. The community welcomed the idea of conducting a social audit of the services and gave the mandate and made a commitment to support the process.

This prompted the start of request for documents from the municipality to be able to conduct the social audit with the community.







#### 2.2.2. ACCESSING DOCUMENTS FROM THE MUNICIPALITY

The social audit team established that the water for the community consumption is provided by a service provider called Pholabas using delivery trucks.

The desktop research conducted in an effort to locate the contract and terms of reference did not yield positive results. Emalahleni municipality does not make any of the documents available on-line, yet they have a legislative mandate to publish contracts once they are allocated for public benefit.

Planact and SDC wrote a letter which was signed by both the director of Planact and the chairperson of SDC to Emalahleni Local municipality (addressed to Mr Mashile – the head of Technical services and Mr Van Vuuren- the municipal manager) requesting the following documents:-

- Service delivery agreement between Emalahleni Local Municipality and Pholabas
- Emalahleni Local Municipality water services implementation plan
- c) Tender document
- Contractor's water delivery reports
- Payment schedule and invoices
- Municipal budget for informal settlements water provision.

There were several attempts made to follow up and access information through the local activist Thabo and Phaka. A response was received from Emalahleni Municipality after a month, advising the social audit team to use the PAIA application rather. The PAIA application was drawn and submitted to the records department of the municipality and a period of 30 days lapsed with no response from the municipality.

A number of follow-ups were made and it became clear that the municipality was not willing to share the information as they argued that it involved a third party, referring to the service provider. An attempt was also made to speak to the service provider directly. The meeting revealed that the service provider's contract had expired last year (2015) but he continued to provide water on a month to month basis. The municipality had advertised the contract again and the tender was closed but at the time of conducting the social audit, no service provider had been awarded the tender.



19

Eventually through the assistance of an IBP official, the audit team managed to get documents that gave some information about the water service provision. The following documents were obtained:-

DOCUMENT	INFORMATION			
Municipal Implementation Plan- Transportation of portable water in Emalahleni See annexure B:1	<ul> <li>This clarified the number of tanks and water stations that the service provider must service in Spring Valley.</li> <li>It clarifies the number of days that the water should be delivered.</li> <li>States the name of the service provider and</li> <li>states the name of the person who has to monitor the service for the municipality</li> </ul>			
The Invoice/proof of payment	<ul> <li>These are the invoices that the service provider submits to the municipality for payment of his service,</li> <li>It shows the amount he charges which is R3000 per day but it also shows that there is someone who signs it off to confirm that water was delivered to the satisfaction of the municipality.</li> <li>Statement of payment.</li> </ul>			
The tender document	- This is the copy of the tender document that has been advertised and now closed but no service provider has been appointed.			

The information received from the service provider about the contract having expired was confirmed by the municipal manager in his meeting with the IBP official. The Documents that the municipal manager provided helped the team to continue with the social audit process. By obtaining relevant information from the municipality, the community was able to clarify the delivery schedule and the cost for their water delivery service. The community was also able to clarify the quantity of water they should expect to be delivered though the documents did not clarify the quality standard and remedial action should there be non-delivery by the service provider.

The communication process with Emalahleni Municipality through letters did not help the process. Attempts to have direct meetings also did not yield the intended results. Planact and Spring Valley Development committee were treated with hostility when trying to access the documents.

# 2.3. CONDUCTING A AUDIT

#### 2.3.1. FACILITATORS TRAINING AND DOCUMENT ANALYSIS



SDC helped in identifying a number of volunteers including the trained facilitators. The core group was made up of 16 members from Spring Valley with 3 staff member from Planact, who will assist in the social audit process. The criteria was that it should be people who can commit their time for the duration of the process and they should be able to read and write to be able to handle interviews and writing.

The training was conducted by a team from SJC, NU and IBP with assistance from Planact. The training was conducted over a period of 3 days. Below is the overall objective and the specific objectives achieved:

The overall objective of the training was to:- The specific objectives were to deepen participants understanding of :-

- core group, consisting of Planact staff mem- documents. to support the implementation of the most findings. social audit process and follow up).
- Equip the Spring Valley social audit •How to read and analyse government documents, with a focus on tender
- bers and Community volunteers with tools How to analyse data gathered during the social audit to produce a set of
- challenging components of the social audit •The role of government in a social audit, how work with them to map out process (i.e. document analysis, social audit the government stakeholders relevant to their social audit, and brainstorm data analysis, engaging government during ways of connecting with and involving these individuals

20

•The follow-up component of the social audit process and support their process of preparing for follow-up.







raining Session

The training equipped the participants with the knowledge of social audits, its principles and the method to follow using the Social Audit guide developed by SJC, NU and IBP with the help from EE and HBF. The sessions in training also equipped the participants with practical lessons on developing questionnaires and data analysis using the previous work done by SJC.



The next 2 days were critical for the team as it had to look at the documents received from the municipality and draw information that could be used to interact with the community. Participants used their skills from the previous sessions where they learnt the theory on document analysis and did simulation using documents from previous work to identify the relevant information. They formulated the questions to ask, and identified potential participants in the social audit survey.







Dcoument Analysis

#### 2.3.2. DEVELOPING SOCIAL AUDIT TOOLS AND PREPARATION FOR FIELD WORK

A number of questionnaires were developed by the team to facilitate the social audit process.

- Questionnaire to interview Residents was developed with 22 questions (see annexure A)
- Questionnaire to interview the Driver was also developed with 8 questions and a
- Verification form was also developed to help the team to verify and collect evidence about the water tanks and water stations.

The service provider questionnaire was also developed but he was not available for the interview.

The next step was to conduct the role play/simulation using the questionnaires to train and give support in preparation for the field visit. The role play helped the participants to revise the questions to the satisfaction of everyone.

Teams were allocated and times set for the actual field visit. The field work was divided according to the sections in the settlement with more teams focusing on the residents and 2 teams focusing on physical verification and driver interview.

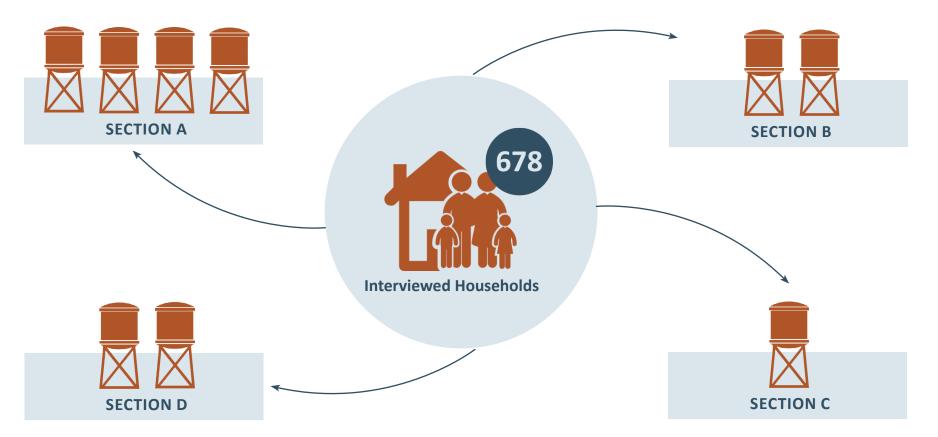
#### 2.3.3. FIELD WORK AND DATA ANALYSIS







The field work was done within a period of 3 days. The community was divided into sections and the teams allocated accordingly. There are four sections in Spring Valley i.e. A, B, C, D. The team interviewed 678 households. The team that focused on Physical verification managed to verify all the 9 water tank stations. *The stations are spread around the different sections as follows:* 



This social audit was a community led process and as such the team from the community was engaged in full. During the data analysis stage the team worked together to verify the data and analyse the findings. The verification was later done again by Planact staff members.

23







JoJo Tanks

#### THE CHALLENGES DURING THE FIELD WORK WERE THAT:-

- As the social audit was carried out in summer, the heat was unbearable to some team members and walking in the settlement was challenging.
- The Interview environment was also not conducive, most people stay in shacks which become very hot during the day, so it was not easy to sit inside for interviews. It was equally challenging to sit outside because as there was no shelter.
- There was a lot of empty houses/shacks, a lot of community people were not in their houses during the times we conducted the field work. This is due to various factors which the team did not establish and cannot substantiate in this report.
- There was isolated incident of harassment and disrespect, some of the female team members complained of harassment by some of the men in the community when they entered their yards or household. The harassment was more verbal than physical but the team managed to deal with the situation.

# 3

# SUMMARY OF THE SOCIAL AUDIT FINDINGS

The Social Audit process conducted in Spring Valley- and document obtained from Emalahleni Municipality reveal the following facts:

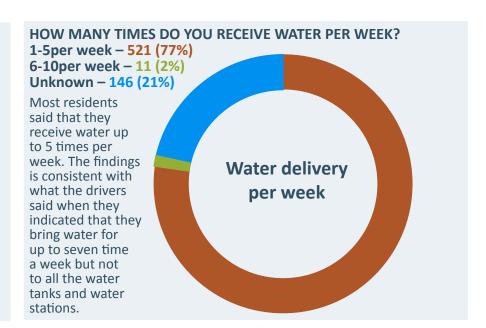
#### 3.1. WATER DELIVERY SERVICE PLAN AND COSTS

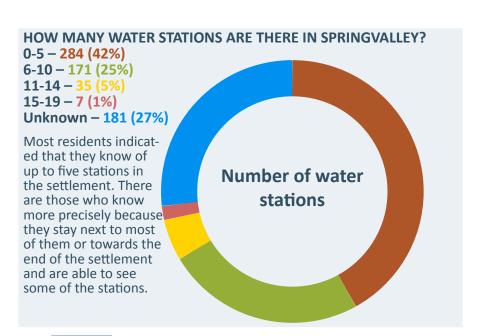
- Emalahleni Municipality appointed a service provider to deliver water by trucks to the community since March 2013.
- The service provider is paid R3,000 per/day for the delivery of water in all service areas and this costs the municipality between R400,000 and R500,000 a month, thus makes it a very expensive exercise.
- There are 9 water stations with JOJO tanks in Spring Valley and nine more stations that still need Jojo tanks. In these stations without tanks people get water from the trucks straight to their buckets or containers.
- The service provider has three trucks with 20 000l tanks that he uses for this service to Spring Valley and other service areas according to the contract.
- The service provider's contract expired last year in 2015 but he continues to give service based on verbal contract.
- The truck drivers mentioned that they know that water has to be delivered to the community three times a week. He also said that they do not go to all the water stations in a day, they go to the average of seven water stations in a day.
- The community confirmed that they do not know exactly when to expect water as they are not aware of the delivery schedule.

Below is some of the statistical data captured for the process based on the specific questions asked to the residents





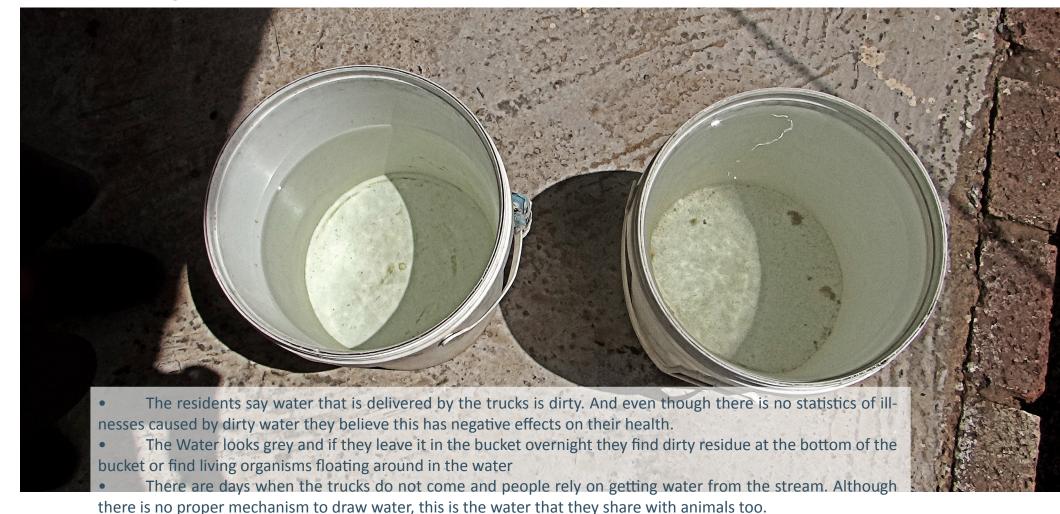




The municipal documents indicate that water should be delivered three times a week, on Tuesday, Thursday and Saturday but the trucks are seen in the community everyday even though they do not go to all service stations. The residents said they receive water three times a week; the municipal plan does not reflect the reality on the ground.

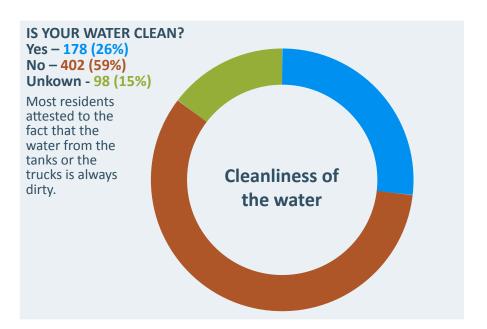
#### 3.2. WATER ACCESSIBILITY, QUANTITY AND QUALITY

• Most residents rely on the tanks and trucks for water but there are those who go to the stream to get water.



• There is no conclusive evidence as to what is causing the water to be dirty, it might be it comes dirty from the source where the Truck drivers get it, it can be dirty from the tanks or the trucks as we are not sure as to whether they are cleaned or from the Jojo tanks as they have never been cleaned before.

#### **HOW MANY LITRES OF WATER DO YOU USE PER DAY?** Less than 20L - 82 20-49L - 233 50-69L - 107 70-89L - 59 90L- upwards- 100 Unknown - 97 Most residents made an indication that they use up to 60 litres of water Litres of water per day. This is consisper household tent with the fact that most residents have up to five people staying in the house.







#### 3.3. WATER DELIVERY SERVICE MAINTENANCE AND MONITORING.

- The municipal documents shows that Cllr B.D. Nkosi is responsible for confirming the delivery of the water, but residents have never seen him monitoring the service.
- The municipal documents do not clarify as to whose responsibility it is for the maintenance of the Jojo tanks,
- Who is the responsible person in the community or municipality dedicated to cleaning the Jojo tanks?
- Some of the Jojo tanks do not have covers, hence, there is a need for them to be cleaned.
- There is no one dedicated to cleaning the ground around the Jojo tanks.
- Most of the residents also indicated that there is no one they know who monitors the stations.
- Some residents mentioned said that they know of an SDC member named Richard who is responsible for water. Even though they said he does not do much, they said they always report to him if there is no water or there are conflicts in their stations.

There were several questions asked to the residence regarding their knowledge about the maintenance and monitoring of this water service. Below is the findings.







30

HAVE YOU EVER SEEN ANY MUNICIPAL OFFICIAL MONITORING WATER DELIVERY?

Yes - 8 No - 570 Unkown - 100

Most of the residents indicated that they have never seen any municipal official

monitoring the

delivery service

here in Spring Valley.

31

Municipal official water monitoring

IS YOUR WATER STATION CLEAN?

Yes – 223 No – 357

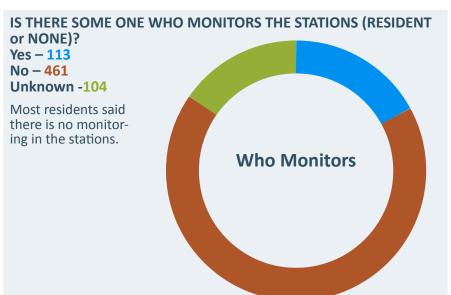
**Unknown – 98**The majority of

residents said the water stations are not clean. This is consistent with the physical verification that was conducted. The team members found that almost all the stations have grass and weed growing around them.

Cleanliness of the water station







IS THERE SOMEONE WHO CONFIRMS THAT YOU RECEIVED WATER?
Yes - 266
No - 321
Unknown - 91

Confirmation
of water







This Process of Social Audit has helped Planact, SDC and the volunteers to realise a number of things that needs to be rectified, clarified and dealt with by both the municipality and the community.

#### THE FOLLOWING WILL BE THE DEMANDS TO THE MUNICIPALITY:-

- 1. We demand that the municipality reviews the practice of providing water in an emergency plan which has high cost implications, and that this be reflected in this report.
- 2. We demand that the municipality consider working with Nkangala district municipality as a matter of urgency to find a lasting/permanent solution for water provision in Springvalley.
- 3. We recommend that the municipality allocate an official whom the community can talk to in case there is no water or the quality is compromised.
- 4. We recommend that the municipality consider supporting the maintenance of the water stations through the local people, thus creating jobs in the community.
- 5. We recommend that the municipality revise the ratio/quantity of water delivered to ensure that enough water is stored in the tanks for the consumption of the community.

# THE FOLLOWING WILL BE THE RECOMMENDATION TO THE SDC AND THE COMMUNITY:

- 6. The SDC ensures that there is also monitoring from the side of the community to be able to give feedback to the municipality timeously when necessary.
- 7. We recommend that the community rations water equally when they go to draw water when the trucks come to afford everyone an opportunity.





## PUBLIC HEARING FEEDBACK



The public hearing was held on the 12th March 2016 in Spring Valley Community.

Residents of the settlement were there with the SDC and CPF managing the proceedings. Planact and the Social Audit team were responsible for the report back part.

Invitations were extended to the Emalahleni local municipality, in particular the municipal manager and the director of technical services and the Nkangala District municipality. None of them honoured the invitations.

Some of the team members gave the presentation of the findings to the residents. The residents were given the opportunity to give comment and ask questions to the team and the municipality in absentia. The residents expressed their anger and frustration about the inconsistent delivery of water by the trucks. They indicated that one of the reasons they always go to the stations to draw water carrying many buckets/containers is because they never know when the trucks will deliver water again.

#### Some of the questions raised are:-

- In terms of accessing municipalities how can Planact assist the community?
- Has the Planact being welcomed by the SDC into the community?
- Is Emalahleni Municipality aware about the quality of water that is delivered in Springvalley?
- What is the methodological process of social audits?
- How possible is it for a resident to install their own Jojo tank inside their homestead?
- Suggest that a representative from Planact be present to sign delivery of water on behalf of the community.
- Community would love to send a delegation to the municipality to engage it regarding the poor quality of water.
- Is it possible to get a prompt response from municipality regarding water and generators?









#### **REFERENCES**

- Auret, D. and Barrientos, S. (2004). Participatory social auditing: a practical guide to developing a gender-sensitive approach. Institute of Development Studies. England: Brighton, Sussex.
- Berthin, G. (2011). A Practical Guide to Social Audit as a Participatory Tool to Strengthen Democratic Governance, Transparency, and Accountability. Overview of social auditing. Online. Available athttp://www.pogar.org/publications/ac/ books/practicalguide-socialaudit-e.pdf [Accessed: 06 May 2016].
- Eavani, F., Nazari, K., and Emami, M. (2012) Social Audit: From Theory to Practice. Journal of Applied Science Research. 8 (2), 1174-1179. Social Justice Coalition. (2015). A guide to conducting Social Audits in South Africa. CapeTown: Tandym Print, pg. 15 - 19.

# 6 ATTACHMENTS

Attached below as Annexure A is all the questionnaires used during the study. These were developed by the social audit team after studying the documents received from the municipality. And Annexure B is the municipal document that were analysed to inform the social audit process.

NNE	XURE A	
PRIN	G VALLEY SOCIAL AUDIT- FEBRUARY 2016	14. Have you ever seen any municipal official monitoring the water delivery service/Wakhe
ESID	ENT QUESTIONNAIRE DATE:	wambona yini umhloli wama sipala ezohlola ukulethwa
1.	Name/Igama:	kwamanzi:
2.	Age/Umnyaka:	15. How many times do you receive water per week/Banilethela kangaki amanzi
3.	Address/Likheli:	evikini :_(1-5) (6-10times per week
4.	How long have you stayed in Spring Valley? Uhlale isikhathi esingakanani kule ndawo?	16. Do you know how many water stations are there in Spring valley/Ezingaki izithetshi samanzi:  0-5 6-10 11-14 15-19 I don't know
5.	How many people in the House? /Nihlala nibangaki kule ndlu?	17. Is your water clean: Yes/No/Ahlanzekile amanzi Yebo/Cha? (if No specify/if Cha, chaza):
6.	Ages of people in the house/Iminyaka yabo?	
7.	Is there any disabled person in this house? /Ukhona okhubazekile enihlala naye Na?	18. Is your water station clean? Yes/No(Specify)/Kuhlanzekile lapho kulethwa khona
		Amanzi? Yebo/Cha (chaza)
8.	How many litres of water do you use per day? /Mangaki amalitha wamanzi eniwasebenzisa ngelanga?	<ol> <li>How far do you walk to get water/Kukude kangakani lapho kutholwa khona amanzi:</li> <li>2-6mins 7-10mins 12-15mins more than 20mins</li> </ol>
9.	Do you know the service provider for water-Yes/No/Uyalazi igama lomuntu othumela amanzi:Yebo/Cha	20. Is there any monitoring around the stations/Ngabe ukhona ogada amathanki amanzi:
10	). Where do you get water from/Niwathola kuphi amanzi:	<del></del>
11	i. Where else do you get water if not from the water trucks/Niwathola kuphi amanzi uma angalethwanga:	21. § there someone who monitors the stations? Ukhona yini onakekela amatanki wamanzi?
	2. How many different types of trucks deliver water? Imingaki imihlobo yamloli elatha	22. Is there someone who confirms that you have received water? /Ukhona yini owenza isiqiniseko
ar	nanzi?	sokuthi amanzi alethiwe na?
13	3. and do they have number plates? / Anawo onkhe ama number	

SECTI ON	<u>-</u>		
itres on	the ta	nk:	
			Jo
		SIL LE	100
		THE REPORT OF THE PERSON AND PERS	
	-	1	
	Para		
10.3		1	V
No.	X.	11	1
5	SECTI ON	SECTION:	PHYSICAL VERIFICATI SECTION: Litres on the tank:

Any other observation:

Are the pipes attached? Yes/No Is there a tap for water? Yes/No Is the ground around the Tank clean? Yes/No Is the stand strong? Yes/N	51	the tank closed on top?
Yes/No Is there a tap for water? Yes/No Is the ground around the Tank clean? Yes/No Is the stand strong? Yes/N If No, what is the problem (e.g. screws bose or masing) Is the tank standing on a	Ye	s/No
Yes/No Is there a tap for water? Yes/No Is the ground around the Tank clean? Yes/No Is the stand strong? Yes/N If No, what is the problem (e.g. screws bose or masing) Is the tank standing on a	İst	the tank leaking? Yes/No
Yes/No Is there a tap for water? Yes/No Is the ground around the Tank clean? Yes/No Is the stand strong? Yes/N If No, what is the problem (e.g. screws bose or masing) Is the tank standing on a	_	
Is there a tap for water? Yes/No Is the ground around the Tank clean? Yes/No Is the stand strong? Yes/N If No, what is the problem  (e.g. screws bose or missing) Is the tank standing on a	An	e the pipes attached?
Yes/No	Ye	s/No
Is the ground around the Tank clean? Yes/No	st	there a tap for water?
Tank clean? Yes/No	Ye	s/No
Is the stand strong? Yes/N If No, what is the problem (e.g. 1000ws bose or maxing) Is the tank standing on a	İst	the ground around the
If No, what is the problem  (e.g. screws bose or missing)  Is the tank standing on a	Ta	nk clean? Yes/No
(e.g. screws loose or missing)	İst	the stand strong? Yes/N
Is the tank standing on a	If	No, what is the problem
Is the tank standing on a	_	
Is the tank standing on a	-	
Is the tank standing on a	_	
	(=1	(, screws loose or missing)
cement slab? Yes/No	İst	the tank standing on a
	œ	ment slab? Yes/No

# SPRING VALLEY SOCIAL AUDIT-FEBRUARY 2016 DRIVERS QUESTIONNAIRE DATE: \_\_\_\_\_ 1. How many times do you deliver water per week/niwaletha kangaki amanzi 2. To how many stations o you deliver water/ Zingaki itetshi zamanzi lapho niwathumela 3. How many litres do you deliver per day in Spring Valley? 4. Who confirms that you have delivered water/Ngubani osiyne la kule thwa 5. Can you show us your Driver's Licence Please?/Ndicela ukubona Incwadi yakho yokushayela. 6. Do you have a Public Drivers Permit (PDP) Yes/No specify)?/Unayo I PDP?Yebo/cha 7. How long have you worked for this company?/Unasikhathi esingakanani usebenzela 8. If you are on Leave, is there anyone who does the work? Yes/No(specify)/Uma wena ungekho ukhona umuntu oqhuba umsebenzi wakho?Yebo/Cha (chaza) 9. Any other Comment:

ANNEXURE B:

1. TRANSPORTATION OF PORTABLE WATER IN EMALAHLENI: PLAN

2. BID DOCUMENT

KARAGEMERT

#### Killis.

DATUM / DATE	1:	30 JANUARY 2013
VERWYS NA / REFER TO	-	MS. R. SMIT
U VERW. / YOUR REF.	:	
ONS VERW. / OUR REF.	:	8/1/91/2011
VAN / FROM	:	ACTING DIRECTOR : ADMINISTRATION & RESOURCE MANAGEMENT
AAR/TO	1:	ACTING DIRECTOR: INFRASTRUCTURE & BASIC SERVICES

#### BID NO. 91/2011: TRANSPORTATION OF POTABLE WATER TO VARIOUS AREAS IN EMALAHLENI:

-

The BAC 017/12/13 as follows:

- That table 1 of Bid No 91/2012 be used to appoint the four contractors and each contractor to supply one service location, using a 20 000lt water tanker, for an amount of R3,000 per day for a period of two years;
- that each Contractor be allocated a service location to cover all the areas under the service locations as per table 1 below:

#### TABLE 1

PHOLABA'S GENERAL	RAMOTILA	KRIECK BUSINESS	STICKSON GENERAL
DEALER	CONSTRUCTION	ENTERPRISE	TRADING
KWA GUQA	OGIES	KRIEL/THUBELIHLE	RIETSPRUIT
Blesboklaagte	Ogiesfontain	Welstand	Tshetshevane .
Benico	New Largo	Kriel Commonage 1 & 6	Abram Stores 1-3 / Kolo
Elpaso	Kendal Station	Kruisementfontain	Sikhalanjalo
Kromdraai 1 & 2	Emakhosi	Aangewyser	New Plaas
Eensaamheid 1-8	Ka - Green	Old Police Station1 & 2	Ezinjeni
Groedvertru	Two-line	Rooiblom 1 & 2	Kamakwayimbane
Doorntug .	Moseque	Kwa - Musa	Ezimpukaneni
Sibongindawo	Klipfontein 1-2	Bonani	Klienpoortjie
Speekfontein	Imbila Station	Kwasikeete	Kamatsheka
Moniforitein	Taviland	Bakenlaagte	Sealwater
Spring Valley	Bombard	Esigothiphola	Van Dyks Drift
Leewfontein 1-5	Leewfontein	Dark City	Klipplat

3 that a schedule be provided by the user department on a daily basis on areas requiring delivery;

- that the Preliminary and Generals be adjusted to R30,000 per contract for a period of two years, payab!a per year (R15 000) and is inclusive of escalation; and
- that Bid No. 91/2011 be funded from the following vote number 7010/10/1/05/5708
   (Transport Rural Water Supply) Water Network and Distribution.

Your further attention will be appreciated.

pproved / Not Approved

G. MTHIMUNYE

DATE: 07/02/20

Item BAC 017/12/13 dated 21 January 2013

CC. Chief Financial Officer

MUNICIPAL MANAGER

7









